

Stevenage Borough Council Audit Committee Progress Report 26 March 2013

Recommendation

Members are recommended to note the Internal Audit Progress Report and approve the amendments to the Audit Plan as at 8 March 2013

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1 Introduction and Background

Purpose of Report

- 1.1 To provide Members with:
 - a) The progress made by the Shared Internal Audit Service (SIAS) in delivering the Council's 2012/13 Internal Audit Plan as at 8 March 2013.
 - b) The findings for the period 9 November 2012 to 8 March 2013.
 - c) The proposed amendments required to the approved Audit Plan.
 - d) The implementation status of previously agreed Audit Recommendations.
 - e) An update on performance management information as at 8 March 2013.

Background

- 1.2 Internal Audit's Annual Plan for 2012/13 was approved by the Audit Committee at its meeting on 28 March 2012.
- 1.3 The Audit Committee receive periodic updates against the Annual Internal Audit Plan, the most recent of which was brought to this Committee on 4 December 2012.
- 1.4 The work of Internal Audit is required to be reported to a Member Body so that the Council has an opportunity to review and monitor an essential component of corporate governance and gain assurance that its internal audit function is fulfilling its statutory obligations. It is considered good practice that progress reports also include proposed amendments to the agreed annual audit plan.

2 Audit Plan Update

Delivery of Audit Plan and Key Audit Findings

- 2.1 As 8 March 2013, 86% of the 2012/13 Audit Plan days had been delivered (calculation excludes contingency days that have not been allocated). We forecast that at least 95% of the Audit Plan days will be completed by 31 March 2013. Appendix A provides a status update on each individual deliverable within the audit plan.
- 2.2 The following 2012/13 reports and assignments have been issued or completed in the period:

Audit Title	Date of Issue	Assurance Level	Number of Recommendations			
Review of Financial	December 12	Assurance Le				
Regulations	December 12		enchmarking exercise			
Regulations			clients to allow sharing of			
		best practice.				
Local Community	December 12	Assurance Le				
Grants Follow up	December 12	Seven of 10 recommendations				
Grants Follow up		implemented,				
		implemented	• •			
		implemented.				
			ommendations have			
		been raised	mineridations have			
Creditors	January 13	Substantial	1 merits attention			
Car Parks – extended	February 13	Assurance Le				
	rebluary 13		mmendations have been			
follow up						
			nted, 16 are no longer			
			ree recommendations			
			n implemented (the risk			
			has been accepted by			
) and three are partially			
Officers' Interests in	Fahmiani 12	implemented. Assurance Le				
	February 13					
Contracts			recommendations			
		implemented				
Divilally and Country of	Fab	implemented.				
Buildbase Contract	February 13	Limited	4 high and 5 medium			
Treasury Management	March 13	Full	none			
Decent Homes [PACT]	March 13	Limited	18 medium			
& Breyer Contracts	140					
Working Together	March 13	Moderate	3 medium			
Themed Audit			7 merits attention			

2.3 The Buildbase contract and Decent Homes (PACT) & Breyers Contracts audits have both been assigned Limited Assurance. As a result, the full reports have been included as a separate agenda item for the audit committee to consider.

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Proposed Audit Plan Amendments

- 2.4 The following amendments to the Audit Plan have been agreed with the Officers of the Council and are detailed below for Audit Committee approval:
 - a) Housing Rents, three additional days were added from contingency to increase the scope of the audit to include rechargeable works, and current and former tenant rent arrears,
 - b) Single Status, this audit has been deferred to the 2013/14 audit plans and eight days have been added to contingency.
 - c) High Priority recommendations, the number of audit days has been reduced as less time was required than originally anticipated. As a result, five days were added back to contingency.
 - d) IT Security, the number of audit days has been reduced as less time was required than originally anticipated. As a result, five days were added back to contingency.
 - e) Ad hoc the number of audit days has been reduced as less time was required than originally anticipated. As a result, two days were added back to contingency.
 - f) Decent Homes and Breyers Contract Audit, eight days have been added to reflect the time taken to complete the work.
 - g) Decent Homes payments, twelve days have been taken from contingency to address an emerging risk identified by the Assistant Director of Finance.

High Priority Recommendations

- 2.5 Members will be aware that a Final Audit Report is issued when it has been agreed ("signed off") by management; this includes an agreement to implement the recommendations that have been made.
- 2.6 The schedule attached at Appendix B details the implementation status of five high priority audit recommendations. One recommendation has been implemented and the four new Buildbase recommendations are not yet due for implementation and have been included for information purposes.

Stevenage Homes

- 2.7 At the committee meeting on 13 June 2012, it was agreed to provide Members with periodic updates on management's progress in implementing the Stevenage Homes audit recommendations raised by PKF. The Assistant Director for Housing has provided an update in relation to the two PKF Leaseholder Services recommendations, which is included at Appendix C.
- 2.8 SIAS have followed up the four recommendations in the PKF Repairs and Maintenance report and the current implementation status has also been included at Appendix C.

Performance Management

- 2.9 The 2012-13 annual performance indicators were approved at the SIAS Board meeting on the 7 March 2012. Targets were also agreed by the SIAS Board for the majority of the performance indicators
- 2.10 The actual performance for Stevenage against the targets that can be monitored in year is set out in the table below.

Performance Indicator	Annual Target	Profiled Target	Actual to 8 March 2013
1. Planned Days – percentage of actual billable days against planned chargeable days completed	95%	89%	86%
2. Planned Projects – percentage of actual completed projects to draft report stage against planned completed projects	95%	60%	59%
3. Client Satisfaction – percentage of client satisfaction questionnaires returned at 'satisfactory' level	100%	100%	100%
4. Number of High Priority Audit Recommendations agreed	95%	95%	100%

2012/13 SIAS Audit Plan

AUDITABLE AREA	LEVEL OF	F	RECS	3	AUDIT	LEAD AUDITOR	BILLABLE DAYS	STATUS/COMMENT
AUDITABLE AREA	ASSURANCE	Н	M	MA	DAYS	ASSIGNED	COMPLETED	STATUS/COMMENT
Key Financial Systems – 131 days								
Housing Benefits					12	Yes	9	Fieldwork underway
Payroll CRSA					12	Yes	10	Fieldwork underway
Creditors	Substantial	0	0	1	12	Yes	12	Final Report issued
Debtors					12	Yes	10	Report being drafted
Main Accounting System CRSA					12	Yes	10	Fieldwork underway
NNDR					12	Yes	7	Fieldwork underway
Council Tax					12	Yes	9	Fieldwork underway
Capital Accounting					12	Yes	12	Draft Report issued
Cash and Payments					12	Yes	12	Draft Report issued
Treasury Management	Full	0	0	0	8	Yes	8	Final Report issued
Housing Rents					15	Yes	13	Report being drafted
Operational Audits – 110 days								
Working Together Themed Audit	Moderate	0	3	7	24	Yes	24	Final Report issued
Review of Financial Regulations	N/A				5	Yes	5	Final Report issued
Members Locality Budgets	Substantial	0	1	6	10	Yes	10	Final Report issued
Local Community Grants	N/A				5	Yes	5	Final Report issued
Car Parks Extended Follow Up	N/A				12	Yes	12	Final Report issued
Use of Contractors and Consultants					12	Yes	12	Draft Report issued
Transfer Station	Substantial	0	1	2	8	Yes	8	Final Report issued
Safeguarding					12	Yes	12	Draft Report issued

AUDITABLE AREA	LEVEL OF	ı	REC	3	AUDIT	LEAD AUDITOR	BILLABLE	STATUS/COMMENT
AUDITABLE AREA	ASSURANCE	Н	М	MA	DAYS	ASSIGNED	COMPLETED	OTATOO/OOMMENT
Market Rental Income	Substantial	0	0	3	10	Yes	10	Final Report issued
Decent Homes Payments					12	Yes	6	Fieldwork in progress
Risk Management and Governance –	16 days							
Risk Management					8	Yes	2	Fieldwork in progress
Corporate Governance					8	Yes	4	Fieldwork in progress
IT Audits – 20 days								
IT Needs and Baseline Assessment					10	PwC	3	Planning complete
IT Security					10	PwC	3	Planning complete
Procurement – 32 days								
Procurement Baseline Assessment	Substantial	1	5	0	10	Yes	10	Final Report issued
Buildbase Contract	Limited	4	5	0	12	Yes	12	Final Report issued
Decent Homes and Breyers Contract	Limited	0	18	0	20	Yes	20	Final Report issued
Counter Fraud – 10 day								
Counter Fraud Baseline Assessment					10	Yes	5	Fieldwork in progress
Follow Up of Previous Audit Report R	ecommendation	ns -	- 22 c	lays				
IT Disaster Recovery Follow up	N/A				3	Yes	3	Final report issued
High Priority Recommendations Quarterly Follow Up					3	Yes	3	Complete
Repairs and Maintenance Extended follow up	N/A				8	Yes	8	Final Report issued
Officer interests in contracts Extended follow up	N/A				8	Yes	8	Final Report issued

AUDITABLE AREA	LEVEL OF	ı	REC	8	AUDIT	LEAD AUDITOR	BILLABLE DAYS	STATUS/COMMENT
AUDITABLE AREA	ASSURANCE	Н	М	MA	DAYS		COMPLETED	STATUS/COMINIENT
Strategic Support – 44 days					<u> </u>			
PKF Handover					2		2	Complete
Audit Committee					8		8	Complete
External Audit Liaison					4		3	Ongoing
Annual Report and Head of Internal Audit Opinion 2011/12					5		5	Complete
Monitoring					12		11	Ongoing
Ad hoc					3		2	Ad hoc work
SIAS Development					5		5	SBC Contribution
2013/14 Audit Plan					5		5	Complete
Remaining Contingency					5			To be used to address emerging risks
SBC TOTAL					400		338	

No.	Report Title	Recommendation	Management Response	Responsible Officer	Implementation Date	History of Management Comments	Auditor Comment as at 12 th March 2013
1.	Procurement Baseline Assessment	When Contract Standing Orders (CSOs) are next reviewed, more robust procedures for the receipt and opening of quotations over £5,000 and up to £75,000 should be introduced, requiring opening at one time and the involvement of more than one officer. In the longer-term, the use of the e-tendering system should be extended to contracts within this banding.	The Corporate Procurement Manager will look at incorporating greater control of quotations in the next version of CSOs including reviewing the longer term potential use of the e- tendering system which will enable control of opening at a single time. In the interim we will set a requirement for officers to ensure that all quotes (not processed through the e-tendering system) are opened by two officers and a form signed to evidence.	The Corporate Procurement Manager	Quarter 4 Financial Year 2012/13	On schedule to be implemented by 31 March 2013. 07/03/13 The Corporate Procurement Manager advised that the changes are due to go to the Audit Committee on 26th March.	Implemented
2	Buildbase contract	It is recommended that the Head of Property Services [Housing] ensures the timely completion of the Buildbase Contract. A review of the reasons for the delay in signing the contract should be carried out, so that future contracts may be completed in a timelier manner.	Accepted. The contract has now been signed. A review of the reasons for the delay in signing the contract will be completed.	Head of Property Services [Housing]	31 March 2013	12/03/13 - Head of Housing Property Services comment:, Rather than comments on the individual recommendations, I can comment about the progress being made in automating some of the checks we need to make. I have met with our IT and Business Improvement teams to discuss this and we are	Not yet due for implementation

No.	Report Title	Recommendation	Management Response	Responsible Officer	Implementation Date	History of Management Comments	Auditor Comment as at 12 th March 2013
						confident that we will soon be able to automate price checks and identify any duplicate invoices throughout the consolidated invoices over the year. I'm meeting with Buildbase and a colleague from our IT team tomorrow to discuss the formats/frequencies we need this information in. From there the Business Objects reports need to be written so that we get exception reports. As things stand we're still on track for 31 st March for this. I'll also be discussing the KPI's at this meeting.	
3	Buildbase contract	It is recommended the Council reviews the KPI's agreed in the SLA section of the Contract and introduces ways to determine the accuracy of the figures produced by Buildbase or introduces its own methods of monitoring performance, where appropriate.	Accepted	Head of Property Services [Housing]	30 April 2013	As above	Not yet due for implementation

No.	Report Title	Recommendation	Management Response	Responsible Officer	Implementation Date	History of Management Comments	Auditor Comment as at 12 th March 2013
4	Buildbase contract	a. It is recommended that a process of checking and agreeing invoiced prices to the contracted prices is introduced without further delay. b. It is recommended that the price lists tendered by Buildbase and the prices agreed within the PfH framework should be made available to the operational management team at the Depot. The Senior Purchasing Officer has suggested that it may be possible to produce Crystal / Business Object reports that can be used to cross check price lists and Buildbase invoice statements of materials issued.	Accepted. A manual system for checking invoiced/tendered priced has been introduced. Buildbase's price lists have been provided to managers at the BMO. The potential for electronically verifying invoiced prices against tendered prices is being investigated.	Head of Property Services [Housing]	31 March 2013	As above	Not yet due for implementation
5	Buildbase contract	a. It is recommended that a process of checking and agreeing items invoiced is introduced to prevent	Accepted. a. A manual system of checking invoices will be introduced. The potential for checking prices and	Head of Property Services [Housing]	31 March 2013	As above	Not yet due for implementation

IMPLEMENTATION STATUS OF HIGH PRIORITY RECOMMENDATIONS AS AT 12 MARCH 2013

No.	Report Title	Recommendation	Management Response	Responsible Officer	Implementation Date	History of Management Comments	Auditor Comment as at 12 th March 2013
		the risk of duplicated charges and errors going undetected.	identifying duplicated charges electronically will also be investigated.				
		b. It is recommended that evidence of these checks should be maintained.	b. A system for documenting these checks will be introduced.				
		c. It is recommended that all invoices for Buildbase paid via CEL [PfH] on direct debit should be checked and appropriately authorised in a timely manner	c. The checks outlined above will enable the direct debit payments to be authorised appropriately				

Leaseholder Service Charges

Rec. No. Recommendation	Associated Risk	riority	Responsible Officer	Management Response	Implemen- tation date	Management Update	Auditor Comment
Collection of service charges and leaseholder contributions to major works It is recommended that the working arrangements between the Home Ownership Services Team and the Property and Environment Team BMO and the Investment teams should be reviewed to establish the cause of the delays and inaccuracies in reporting completed works and ensure that there is clarity over the information that is to be provided to the Home Ownership Services Team and the timescales for providing it.	Failure to deliver value for money	M	Home Ownership Services Team Manager/ Assistant Director (Housing)	Recommendation Agreed: Accurate recording and timely billing of recoverable costs will help deliver value for money services. We do not agree with the interpretation of the Customer Scrutiny Panel that £145,000 of potentially recoverable costs were not charged. (See paragraph 5.4.7.). Reviewing the working arrangements and ensuring clarity of information is important. This area will be reviewed in the Customer Scrutiny Panel action plan (items 9 & 11.) Copy of the plan is attached as Appendix C.	Jul-12	March 2013 – This recommendation has been completed as indicated below. (i) Training has been carried out by HOST to the Investment team in February 2013. There are confirmed training dates in March 2013 for staff at CSC & BMO. (ii) Forms (templates) have been issued to relevant officers to provide dates of commencement and estimated period/time of work, to enable HOST to follow-up and raise invoice within prescribed time. These templates have addressed the need for detailed information required by HOST. (iii) Causes of delay, inaccurate and in-complete information resulting in charges not been collected have been have been discussed and working practices reviewed in meetings with the relevant team leaders and have been included in the training notes. Home Ownership Services Manager 11/03/13 November 2012 – suitable dates are currently being discussed.	Implemented

Rec. No.	Recommendation	Associated Risk	Priority	Responsible Officer	Management Response	Implementation date	Management Update	Auditor Comment
							August 2012 - Training notes have been produced and dates are currently being discussed with relevant service managers and team leaders. There are 2 options (i) A member of HOST carry out training. (Resource constraint) or (ii) Team leader/service manager take team through training notes. July 2012 - Training has been provided to staff members at CSC, BMO & Investment in the past. More S20 training is been scheduled (possibly include S20 in induction notes) Liaison with team leaders in BMO, CSC & Investment raising awareness of the necessity to comply with legislation that will enable us to recover costs. Forms (templates) have been issued to relevant officers to provide dates of commencement and estimated period/time of work, to enable HOST to follow-up and raise invoice within prescribed time.	
2	Collection of service charges and leaseholder contributions to major works It is recommended that the management information	Failure to deliver value for money	М	Home Ownership Services Manager	Recommendation Agreed: Data is forwarded to HOST via MSExcel, which is then broken down further for ease of understanding for leaseholders. An audit of the management information systems by the E- Government & Business	Dec-12	March 2013 – As previously mentioned, this task relates to SBC audit of the management information systems by the E-Government & Business Systems Team., which is not within HOST remit to change the format of data received from other teams, being mindful that the corporate systems	Partially implemented

Rec. No.	Recommendation	Associated Risk	Priority	Responsible Officer	Management Response	Implemen- tation date	Management Update	Auditor Comment
	systems maintained by the Home Ownership Services Team should be reviewed to ensure that they provide the most effective support to the delivery of the service.				Systems Team during this financial year will assist in identifying areas and priorities for improvement.		in place produce and saves reports in a particular format (excel) which is suitable for ease of editing. However, HOST has met with the Housing IT support team to reviewed the functionality of the Northgate system to maximise its automation potential for creating invoice templates, duplication and information breakdown. Due to the Housing IT workload, a tentative commencement date for the end of May 2013 has been proposed. Home Ownership Services Manager 11/03/13	
							November 2012 – we await the outcomes of the audit of the management information systems by the E- Government & Business Systems Team August 2012 - This task relates to SBC audit of the management information systems by the E-Government & Business Systems Team. It is not within our remit to change the format of data received from other teams, being mindful that the corporate systems in place produce and saves reports in a particular format (excel) which is	

APPENDIX C IMPLEMENTATION STATUS OF STEVENAGE HOMES RECOMMENDATIONS AS AT 12 MARCH 2013

Rec. No.	Recommendation	Associated Risk	Priority	Responsible Officer	Management Response	Implemen- tation date	Management Update	Auditor Comment
							suitable for ease of editing. July 2012 - This task relates to SBC audit of the management information systems by the E-Government & Business Systems Team. It is not within our remit to change the format of data received from other teams, being mindful that the corporate systems in place produce and saves reports in a particular format (excel) which is suitable for ease of editing.	

Repairs and Maintenance Recommendations

No.	Agreed Management Action	Priority	Target Date	Current Position	Status
1.	Selection of Suppliers	Medium	May 2012		
	It is recommended that officers should be required to record more clearly the reasons why works are required and the basis upon which the suppliers (and not the BMO) have been selected. Where an existing contract is being used or a supplier has been selected through a purchasing consortium this should be clearly evidenced. Any discrepancies between the price quoted and the final invoiced amount should			March 2013 - We have some concern regarding the performance of the BMO on anything other than day to day repairs and maintenance tasks, and as such will not be requiring them to undertake any works which sit outside of the normal R&M works until such time as we are satisfied the service is able to expand beyond what would normally be regarded as the 'day job' for a BMO set up.	No longer applicable.
	also be explained and recorded.			In view of our changed business plan for the	

No.	Agreed Management Action	Priority	Target Date	Current Position	Status
	Management Response: The rotation of contractors chosen from 'construction line' allows clearer indication of contractor choice.			BMO, points 1 and 2 in your report are no longer applicable. Regarding point 3; we have now implemented a system where the Service Manager – Asset Management checks inspections on a regular basis.	
	The internal requisition form that it was intended to record the reason for the choice of contractor may be subject to change to address corporate matters. (See recommendation 3 below)			Assistant Director (Housing) 11/03/13 The recommendation has not been implemented. The Divisional Manager indicated a meeting needs	
	Monthly project meetings (with project managers) will review variations including cost and time enabling explanation of variations to be recorded and signed-off by the Service Manager.			to be arranged to discuss how this recommendation will be implemented. The management team need to agree a process that fits with current working protocols, e.g. system recording. The meeting is to be scheduled for September, and so we	
	Responsible Officer: Divisional Manager (Investment Team)			recommend a revised target date for implementation of 30 th November 2012.	
2.	Internal Requisition Form	Medium	May		
	It is recommended that Property Services Management should review the internal requisition form currently used by the Investment Team, to ensure that it enables officers to document all of the		2012	March 2013 - In view of our changed business plan for the BMO, points 1 and 2 in your report are no longer applicable. Assistant Director (Housing) 11/03/13	No longer applicable.
	steps of the procurement process that they are required to follow. The form should be used consistently across both the Investment Team and the Property and Environment Team.			The Investment Team are still using the old Work Order form which is considered not to meet all the requirements, as there is no way of documenting all the steps of the procurement process that have	

No.	Agreed Management Action	Priority	Target Date	Current Position	Status
	Management Response:			taken place. If the form were available electronically	
	The Stevenage Homes Procurement Procedure and			this would enable officers to demonstrate the	
	Flow Chart would benefit from review to ensure			procurement process in one place. See also	
	corporate systems and processes are considered.			previous response.	
	The documentation used in the procurement process should be reviewed at the same time.			As the Responsible Officer has now left we recommend that a new form is available from	
	An interim review of the Internal Requisition Form will			November 2012, to allow time for an alternatively	
	be undertaken by and for Stevenage Homes.			member of staff to take over this role.	
	Responsible Officer:				
	Divisional Manager (Investment Team)				
3.	Inspection Records	Medium	May 2012		
	It is recommended that a clearer record should be			March 2013 - Regarding point 3; we have now	Implemented
	maintained of the inspection of works undertaken by officers.			implemented a system where the Service Manager – Asset Management checks inspections on a regular basis.	
	Management Response:			Assistant Director (Housing) 11/03/13	
	Pre- and Post-Inspections will be documented on the			Addition birector (Housing) 11700/10	
	site diary records on the project management file.			Investment Team	
	The Service Manager (Asset Management) will review			Pre inspections are completed by the contractor	
	the inspection records periodically.			when they are identifying what work needs to be	
	The BMO currently use Northgate to log all Pre- and			completed. The record of this pre-check is the work	
	Post- Inspections. The Service Manager (Property			order being raised.	
	Repairs) will review the record of inspections				
	periodically.			Where the work requires a completion certificate	

No.	Agreed Management Action	Priority	Target Date	Current Position	Status
				this will act as the post check and all completion	
	Responsible Officer:			certificates are held electronically. Where a	
	Divisional Manager (Investment Team) and Service			completion certificate is not required the post	
	Manager (Property Repairs and Maintenance)			inspection will be recorded on the invoice if a check was completed.	
				The Divisional Manager indicated he would like to	
				investigate how the BMO record these checks on	
				the Northgate system.	
				Where the value of the work completed is in excess	
				of £5,000 a post inspection check is completed.	
				ВМО	
				Pre-inspections on demand as the problems need to	
				be diagnosed. Operatives will complete pre-checks	
				before completing the work where the customer	
				services have only identified the trade needed. This	
				is called 'first time fix'.	
				Pre and post inspections are recorded on Northgate	
				to ensure that the work has been completed to the	
				correct standards; a rating of either satisfactory or	
				unsatisfactory is recorded. Where work is deemed	
				unsatisfactory supplementary notes are recorded	
				detailing the reason behind the unsatisfactory rating.	